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City of Cannon Beach

BEFORE THE DESIGN REVIEW BOARD OF THE CITY OF CANNON BEACH

IN THE MATTER OF A DESIGN REVIEW APPLICATION FOR NEW FREESTANDING SIGNAGE AT 1190 S. PACIFIC ST., TAXLOT 51030AD10200 ZONE: RM

> FINDINGS OF FACT, CONCLUSIONS, AND ORDER DRB 24-08

APPLICANT: Angela Benton Friends of Haystack Rock P.O. Box 1222 Cannon Beach, OR 97110

Angela Benton, on behalf of Friends of Haystack Rock, requested review of a freestanding signage application at 1190 N. Pacific St. The application was reviewed against the criteria of Municipal Code Chapter 17.56, Signs.

This item was reviewed as a non-hearing item by the Design Review Board on March 21, 2024 and a decision was made at that meeting.

The Design Review Board orders that the application for freestanding signage is approved and adopts the findings of fact and conclusions that accompany this decision. The effective date of this order is 14 days following the signing of the order.

This decision may be appealed to the City Council by an affected party by filing an appeal with the City Manager within 14 days of this date.

CANNON BEACH DESIGN REVIEW BOARD

3/28/2024 DATED: _____

DocuSigned by: David Doering 72F6B6CD11F041C.

David Doering, Chair



CANNON BEACH COMMUNITY DEVELOPMENT 163 E. GOWER ST. PO Box 368 CANNON BEACH, OR 97110

Cannon Beach Design Review Board

Findings of Fact and Conclusions of Law

DRB 24-08, NON-HEARING CONSIDERATION OF A FREESTANDING SIGNAGE APPLICATION, ANGELA BENTON ON BEHALF OF FRIENDS OF HAYSTACK ROCK, AT 1190 S. PACIFIC ST., TAXLOT 51030AD10200

Agenda Date: March 21, 2024

EXHIBITS

The following Exhibits are attached hereto as referenced.

"A" Exhibits – Application Materials

- A-1 Sign permit application with project description and schematics, received February 16, 2024
- A-2 Vesta Hospitality support letter, received February 16, 2024

"B" Exhibits – Agency Comments

- B-1 U.S. Fish and Wildlife Service comment, received February 16, 2024
- B-2 City of Cannon Beach Haystack Rock Awareness Program comment, received February 16, 2024

"C" Exhibits – Cannon Beach Supplements

- C-1 DRB 24-08 Completeness determination letter, dated March 1, 2024
- C-2 Site Photos, dated March 7, 2024

SUMMARY & BACKGROUND

The applicant requests design review approval for the replacement of existing free-standing signage belonging to Friends of Haystack Rock at the intersection of Ecola Ct. and W. Gower Ave, 1190 S. Pacific St. The property is owned by the Stevens Investment Company and managed by Vesta Hospitality as part of the Wayfarer Restaurant and Surfsand Resort property which is located in the Residential Motel (RM) zone. The proposed signage is intended to replace two existing interpretative panels that provide information about tidepools and local wildlife to both residents and visitors on a high traffic beach access.

FINDINGS

The Design Review Board finds that the sign will consist of three interpretive panels constructed from alternative materials and affixed to a support frame made of recycled high-density polyethylene. The new interpretive panels will be similar to the existing signage and be based on templates produced by the U.S. Fish & Wildlife Service with some customizations to the text to reflect the local environment. Replacement of the panels on the existing poles would result in decreased visibility to the public and potentially affect readability from a wheelchair.

The new sign panels will be located in the same place as existing signage and positioned in a way that does not interfere with access to a bench at the corner of W. Gower Ave. and Ecola Ct. The installation process will be carried out in a way that minimizes impacts to landscaping elements such as brick pavers.

DECISION

Motion: Having considered the evidence in the record and upon a motion by Board Member Ramey, seconded by Board Member Valigura, the Cannon Beach Design Review Board voted four to one to approve the free-standing signage application of Angela Benton, on behalf of Friends of Haystack Rock, at 1190 S. Pacific St., DRB# 24-08 subject to the following:

1. The new interpretive signage shall be compliant with ADA regulations.

Exhibit A-1



City of Cannon Beach

City of Cannon Beach Finance Department

FEB 1 6 2024

DESIGN REVIEW BOARD APPLICATION

Please fill out this form completely. Please type or print.

Please fill out this form completely. Please type of	Received
Applicant Name: Friends of Hay Mailing Address: PO BOX 1222	
Email Address: <u>Cannon Beach</u> , Telephone: <u>Angela Benton</u>	
Property-Owner Name: Vesta Hospital (if other than appl Mailing Address: 15605 SE Mill Pla Vancouver, WA	IN Blue, UnitE
Telephone: Linh Depledge, Dire Property Location: <u>SE corner of Ec</u>	stor of Brand Communications, 503+437-508
(street address)	<u>Dia Chu</u>
Map No.: 51030 AD Tax Lot No.: 10	200
replace the 10tyear old s panels. The panels are free and form a box shape at the layouts and new panels. Please see the back of this sheet for Design Review	tack Rock (FOHR) recieved a grant to igns at the site with 3 new interpretation standing but attached to each other e site. See attached drawings for submittal requirements for site analysis diagram, site plans which must be included with this application ach
Application Fees: Minor Modification: Major Modification, part Major Modification, full	review: \$600
Applicant Signature: Angela Barlo Spoord Chair, F	- Date: 2-16-20 34 -
Property Owner Signature:	Date:
	hereby grants permission for the applicant to act on his/her mber, and signature of any additional property owners.
For Staff Use Only:	
Received on:	Ву:
Fee Paid:	
(Last revised March 2021)	

(Last revised March 2021)

PO Box 368 Cannon Beach, Oregon 97110 • (503) 436-8042 • TTY (503) 436-8097 • FAX (503) 436-2050 www.ci.cannon-beach.or.us • planning@ci.cannon-beach.or.us

1

City of Cannon Beach Finance Department

FEB 1 6 2024

Received

CITY OF CANNON BEACH SIGN PERMIT APPLICATION

	bioliti biuliti ini bicitito.	2	
Please fill out this	form completely. Please type or print.	Sign Permit	#:
Applicant Name:	Friends of Haystack Rock		
Mailing Address:			
Email Address:	Cannon Beach, OR 97/10 fohrap@gmail.com)	
Telephone:	571-455-3522-Angela B	Pointen	
Business Name:		er en	
Telephone:			
	sign - Ecola Ct + Go	wer st	
	0AD 1020 Tax Lot No.: 10200		
Sign Description			
Is sign freestandin	ng? 🔀 Yes 🗌 No (Freestanding signs must be appro	oved by the Design	Review Board.)
Is business part of	fa mall? 🔲 Yes 🖄 No How many businesses in ma	all?	
Lineal Feet of Bus	siness Frontage (see definition on reverse side):	/	
Lineal Feet of Site	e Frontage (see definition on reverse side):		
	mensions: Attach scale drawing, showing all structu		
Total square feet of	of sign face area: 6 ft/per 18 ft Largest letter	height:	
Sign height from g	ground: 2000 in to top		
Colors:	U		
Materials used in s	sign: <u>Recycled HDPE and s</u> on property: see drawings	signs are	high pressure
Location of sign o	on property: see drawings		laminate
	imensions of all other signs located on building or pr	roperty pertaining (o this business.
Application Fees		Finance Department	
Base Sign Fee \$5		CED 4 6 2026	
Building Permit S Freestanding Fee		FEB 1 6 2024	
	\cup	PAID	
* Minimum fee, m	hay be higher	O Hevskick Ro.	cK
Applicant Signatu	re: Angola Beston, Board Chair Friends	of Heyskick Ro. Date: 2-1	6-2024
Property Owner S	ignature:	Date:	
	other than the owner, the owner hereby grants permiss ease attach the name, address, phone number, and sign		
	Continue of Pewerse Side		

Continue of Reverse Side



City of Cannon Beach, Planning Department, PO Box 368, OR 97110 • Telephone: 503-436-8042 • Fax: 503-436-8055 • TTY: 503-436-8097 • Website: <u>http://www.ci.cannon-beach.or.us</u> • Email: <u>planning@ci.cannon-beach.or.us</u>

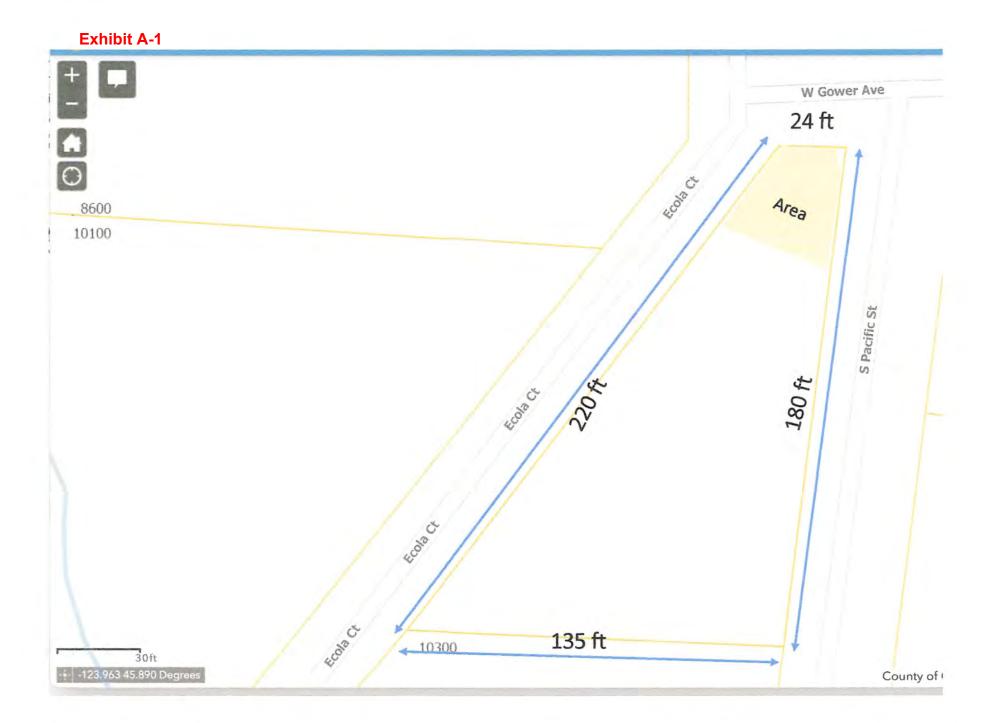
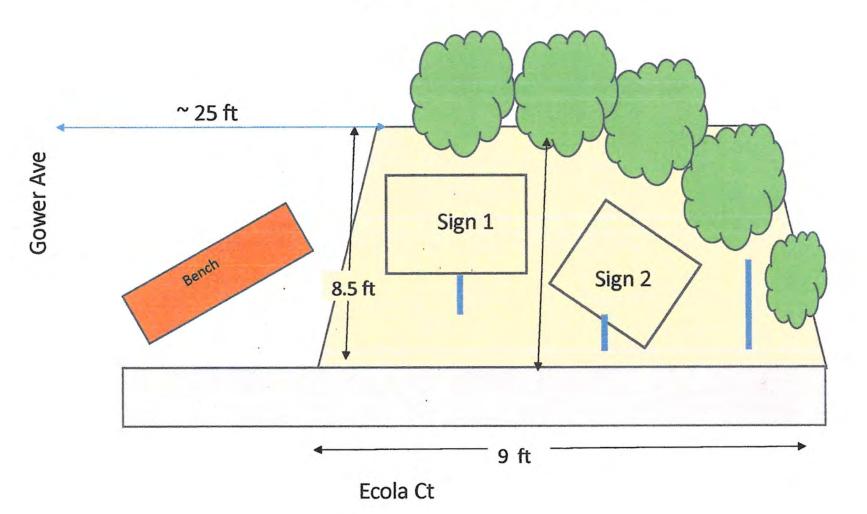


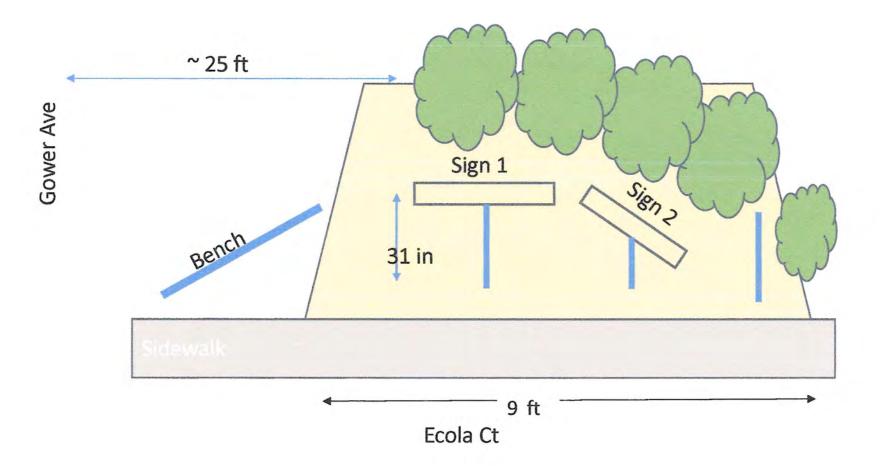
FIGURE 1: ENTIRE LOT –Shaded yellow area is project site which are shown on the following 3diagrams (Figures 2,3,4,and 5)

FIGURE 2: EXISTING AREA – MAP VIEW

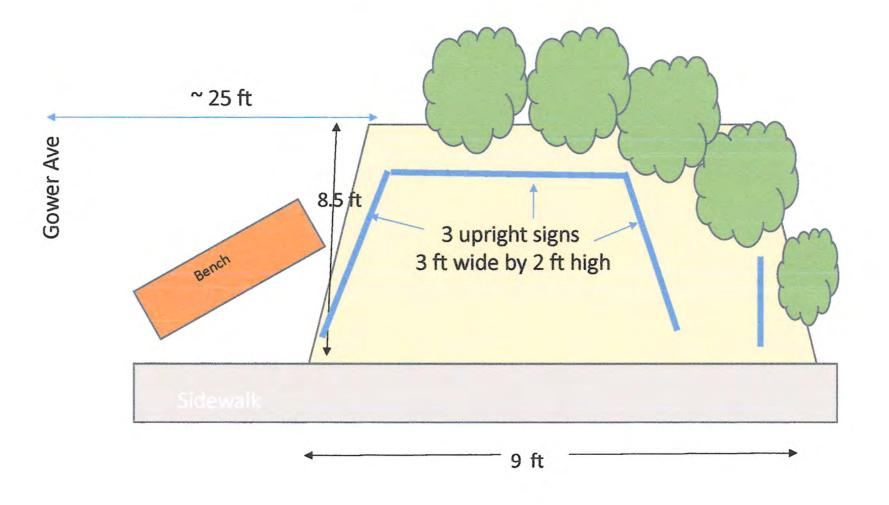


.

FIGURE 3: EXISTING AREA - SECTION

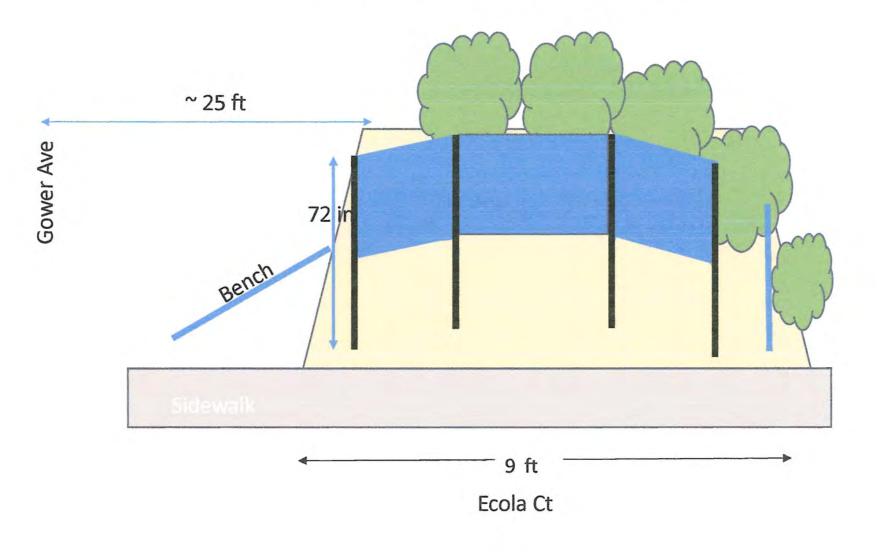


PROPOSED AREA - MAP VIEW



Ecola Ct

FIGURE 5: PROPOSED AREA - SECTION



3 vertical signs at an angle of approximately 65 degrees – each sign is 2 feet high by 3 feet wide.



Home / View Our Work

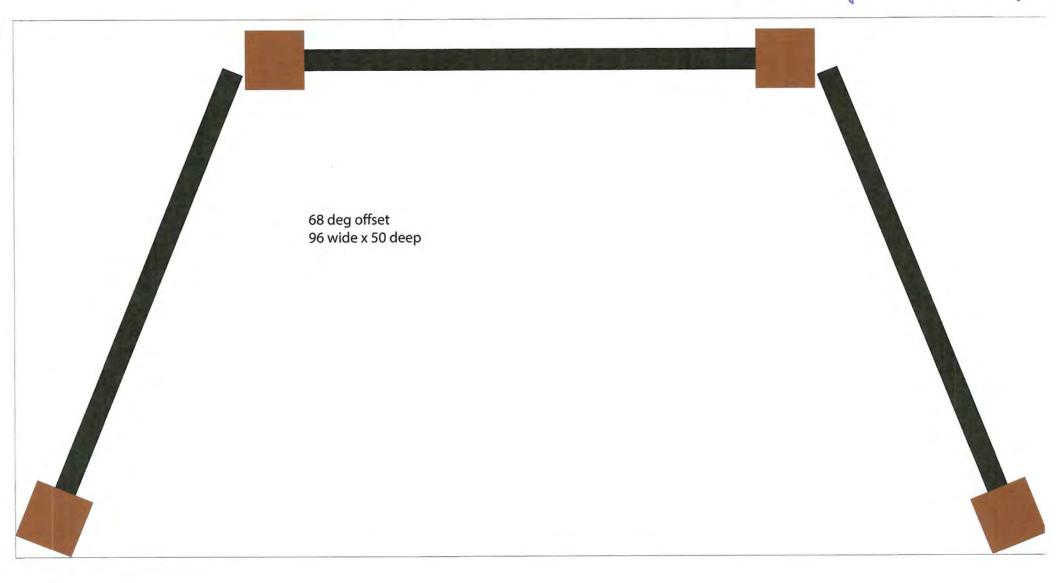
View Our Work

enviroSIGNS has developed a wide variety of projects across the United States and beyond. We have worked with federal, state, city, and local entities. Our clients include public resource agencies, historical groups, private enterprise organizations, contractors, and many others.

- Mt. Vernon
- <u>Highway 12</u>
- Jordan River
- Logan City.
- Oregon Islands NWR
- La Petite Roche
- Smith Farm
- Williamson's Battlefield
- <u>SLC Watershed</u>
- See Forever Village

Vendor selected for Kiesk' Interpretive Panels

Kiosk Design from envirosigns







Home / Products / Routed Plastic Signs

Post Material

Routed Plastic Signs & Recycled Plastic Posts

enviroSIGNS offers both HDPE signs and HDPE posts. They are a great solution in situations that require durability and environmental considerations.

EnviroPoly (HDPE)

EnviroPoly (HDPE) signs are made from up to 100% recycled plastic milk and detergent rontainers. They are produced by fusing a layer of contrasting, colored, recycled plastic to the surface of a substrate layer and then routing through the surface layer to expose the substrate color. During the production process, the two plastic colors are produced together, insuring, that the colors will never separate. EnviroPoly (HDPE) signs are simple and extremely durable. They will not fade, chip, peel, or deteriorate in exterior conditions. EnviroPoly signs are totally recyclable.

Recycled plastic posts

EnviroPosts (HDPE) are made from up to 100% recycled plastic. The recycled plastic is infused with colorants and ultraviolet stabilizers to provide solid, uniform color and longevity. This material never needs painting or staining and will outlast all treated wood posts; it will not not or split. A variety of colors, post sizes, and lengths are available. The standard EnviroPost (HDPE) product is reinforced with fiberglass. Posts are also available without fiberglass content.

Stacked with Life

A sea stack (island) rings with the mating calls of nesting seabirds. Some birds dig nest burrows. Others crowd the top or cling to the cliff ledges. The wild and plentiful southern coastal islands support 55 percent of Oregon's breeding seabirds more than half a million.

Eind?

Two kinds of birds shown here nest in burrows or crevices. What seabirds can you see today from Harris Beach?

Black Oystercatcher Oystercatchers mate for life. They nest and raise chicks in the intertidal zone.

Vestern Gull This gull regurgitates a meal of seafood to hungry chicks.

Common Murre Thousands squeeze together. finding safety in numbers and sharing great feeding spots at sea

Harbor Seal

Up pops a seal. She bellyflops

up onto the island to sleep and check on her resting pup.

Pairs raise one to two crevice in a cliff face

Pigeon Guillemot chicks within a cavity or

Brandt's Cormorant On top of the rock at left, Brandt's Cormorants swipe materials from other nests to add to mounds of grass, seaweed, and sticks. Below them on the rock, the smaller, slender Pelagic Cormorants glue nests to cliffsides with their quano.

> Leach's Storm-Petrel Small and secretive, a petrel flies low over the sea, returning at night to feed its chick in a burrow nest. Thousands may nest on one island.

The ocean is so full of trash that more than 90 percent of seabirds have swallowed plastic, mistaking it for food. Please reduce use and pick up litter.

Belted Kingfisher This kingfisher mistook fireworks for food.

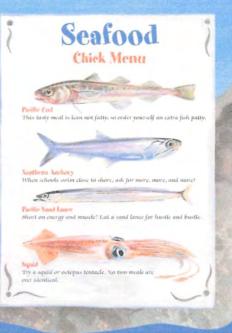
This panel was paid for by the following agencies and tribes using restoration funds from the 1999 New Carissa oil spill.

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Interpretive Panel #1

Puffin Picn Fresh and Fatty

Hungry! A Tuffed Puffin offers a beak full of anchovies to its ravenous chick. In the next burrow, a fluffy puffling devours its meal of protein-packed, oily seafood. Like human kids, young seabirds need plenty of healthy food to grow strong.



Puttin parents load up their bills with 5-20 fish stacked crosswise to feed their nestlings. From April through September, Tufted Puffins raise their young in burrows up to six-feet-long that they dig on nearby Haystack Rock.



Be Ocean Friendly

Ask for sustainable seafood-caught or farmed in an environmentally responsible way. It's better for the ocean and for seabirds. Look up: www.seafoodwatch.org

Forage Fish Rule the Seas

They may be tiny, but high-fat "forage fish" have a giant role in the Pacific Ocean food web. Salmon, tuna, and other commercial fish eat them. In turn, forage fish dine on zooplankton that thrive in cold, upwelling waters. When we look after the needs of forage fish, we're caring for both seabirds and people.

Idlife Refuge are closed to public use. Help wildlife by reporting climbing violations to Oregon State Police 800.452.7888.

This panel was paid for by the following agencies and tribes using restoration funds from the 1999 New Carissa oil spill.



Interpretive Panel #2

Tough Yet Fragile

Explore Seal Rock's dazzling intertidal zones with care. Notice how low tides reveal communities of life that differ by how long they are exposed to air. Every creature is designed to withstand pounding waves, yet defenseless to our heavy feet. Stay on bare rock or sand while exploring.



Be Tidepool Friendly

Thanks for never squishing us, picking us up, or taking us away from our homes the intertidal dwellers.

Can You Find...

Ochre Sea Star

I eat mussels and can live a long time, but if you pry me off my rock, I may die. Just admire me instead.

2 California Mussel

I pack in tight with other mussels and barnacles. We shelter other creatures, too. Don't crush us.

Green Sea Anemone

I capture prey with tentacles, then close up tight to eat or to protect myself from drying at low tide. Don't poke me.

O Turban Shell

My door seals me inside my shell home. After I'm gone, a hermit crab will likely move in. Please leave me here.

Gooseneck Barnacle

To live in pounding surf, I have armor and a flexible stalk to bend. But I can't survive feet.

6 Red Octopus

I crack crabs with my parrot-like beak. I can change color and skin texture too. If you find me, just watch and don't touch.

😻 🕃 🛛 🐺 🖪 🌚 😂

Federal laws protect seabirds and marine mammals from disturbance. All islands, sea stacks and rocks of Oregon Islands National Wildlife Refuge are closed to public use. Help wildlife by reporting climbing violations to Oregon State Police 800.452.7868.

ingencies and tribes using restoration frends from the 1999 New Carisse of spil



Exhibit A-1

City of Cannon Beach				
PO Box 368				
Cannon Beach OR	97110	503-436	-1581	
Receipt No: 25.030274		Feb 16,	2024	

Friends of Haystack

Previous Balance:	.00
Planning Dept DRB App - Ecola Crt. & Gower -	50.00
Planning Dept Sign Permit - Ecola Crt. & Gower	50.00
Total:	100.00
Check Check No: 1812 Payor: Friends of Haystack	100.00
Total Applied:	100.00
Change Tendered:	.00
Duplicate Copy 02/16/2024 2:24	4 PM



February 13, 2024

Mr. Bruce St. Denis City Manager City of Cannon Beach PO Box 368 Cannon Beach, OR 97110

Dear Mr. St. Denis and the Cannon Beach Design Review Board:

I am writing in support of the proposal submitted by Friends of Haystack Rock to replace and upgrade the worn and outdated interpretive panels at the northwest corner of Wayfarer Restaurant & Lounge lot. Vesta Hospitality, the management company for RI East County Surfsand LLC, RI Glenwood Place Surfsand LLC, RI Glenwood Lofts Surfsand LLC, RI RFT Surfsand LLC, RT Cannon LLC, CM#6 LLC, BGP Inv CB, SK Ecola TIC LLC and Fortuna Cannon LLC all as tenants in Common, the holder of Wayfarer's long-term lease, has been briefed on the project, and we endorse the proposal.

Friends of Haystack Rock, a nonprofit organization dedicated to preserving the Haystack Rock intertidal ecosystem, has received a grant to expand the existing two interpretive panels into a new three-sided educational kiosk providing current information about the ecology of Haystack Rock, with a focus on local marine life and puffins. We understand that the group is currently working with the U.S. Fish and Wildlife Service to finalize the content and design, ensuring that the material will be accurate and the presentation visually appealing.

Haystack Rock is one of Oregon's most iconic landmarks, attracting thousands of visitors every year. The area is home to a wide variety of wildlife, from nesting seabirds to tidepool invertebrates, and educating visitors about this delicate ecosystem is an integral part of ensuring that it remains a thriving environment for generations to come. The kiosk will also provide a vibrant focal point for visitors to experience the area.

On behalf of Vesta Hospitality and Wayfarer Restaurant & Lounge, I encourage the City of Cannon Beach to approve this project.

Sincerely,

Rick Tachach, Jr. Chairman and CEO Vesta Hospitality

United States Department of the Interior



FISH AND WILDLIFE SERVICE

Oregon Coast National Wildlife Refuge Complex 2127 SE Marine Science Drive Newport OR 97365 541-867-4550



January 4, 2024

Bruce St. Denis, City Manager City of Cannon Beach 163 E. Gower Street Cannon Beach, OR 97110

RE: Recommendation for coastal resilient materials

Dear Mr. St. Denis and the Design Review Board,

Our partners at the Friends of Haystack Rock asked that we share, for your consideration, our experience with coastal resistant materials used to house welcome and orientation panels, interpretive panels, and other visitor facilities. About 20 years ago, for a variety of reasons including aesthetics and sustainability, the Oregon Coast National Wildlife Refuge Complex (Refuge) built several visitor facilities on refuges along the coast including viewing decks, stairs, and kiosks. Almost all these facilities were made from cedar as we could obtain the Forest Stewardship Council's approval for sustainable lumber and use a rot resistant wood.

Unfortunately, the salt spray, wind, and rainy winters took their toll on our facilities much faster than we anticipated shortening the life of the facility and adding unanticipated costs to our budget. In one case a deck didn't even last 10 years even though it was constructed of Port Orford Cedar. The Refuge has since replaced or is in the process of replacing these structures with coastal resilient materials that have longevity in the wind, sun, rain, and salty environment. For interpretive kiosks and signs the Refuge has opted to go with either powder-coated aluminum or high-density polyethylene (HDPE) both of which are strong against coastal winds and rot resistant in our coastal weather.

We understand the Design Review Board is considering a project proposed by the Friends of Haystack Rock that would use HDPE as the frame for new educational/interpretive panels. The Refuge has recommended that the Friends group use HDPE instead of pressure treated lumber or cedar based on the short life span we have experienced with wood in our facilities.

Sincerely.

Dawn Harris Visitor Services Manager

cc: Karen La Bonte, Public Works Director



Cannon Beach Design Review Board

Dear DRB Committee,

It is with great pleasure that I enthusiastically write to you in support of a proposed new wildlife interpretive signage by The Friends of Haystack. We strongly support the aesthetic, function, and location of the proposed panel. We can also testify to the scientific accuracy of the information and language used within the proposed project.

As an organization whose mission is to protect, through education, the intertidal and bird life of the Marine Garden and Oregon Islands National Wildlife Refuge at Haystack Rock, we understand the invaluable role our local non-profits play in conservation. The Friends of Haystack Rock have been a long-term partner of ours and one who we have developed a close relationship with. Their dedication to conservation and protection of the local wildlife has helped educate thousands of visitors annually about our rich intertidal zone and flourishing bird population, their efforts and support is paramount to maintaining a healthy coastal community.

The current signage is in a highly visible, highly trafficked location that sees thousands of visitors every year. The modern upgrade proposed would further enrich the town by highlighting the natural beauty and delicate ecosystem of our Rocky Shores while educating visitors before they reach these sensitive habitats. The design of the signs is attractive, unique, smart, made to withstand our harsh weather conditions, and most importantly in line with the conservation values of the City of Cannon Beach and the Haystack Rock Awareness Program.

In conclusion, we fully support the proposed signage by The Friends of Haystack Rock as they seek to install updated and improved educational panels. We are proud to have the Friends of Haystack Rock as partners and representatives of wildlife conservation here in Cannon Beach.

Should you have further questions I am available by phone or e-mail.

Sincerely,

Kelli Ennis Director Haystack Rock Awareness Program (HRAP) City of Cannon Beach



March 4, 2024

Angela Benton Friends of Haystack Rock P.O. Box 1222 Cannon Beach, OR 97110

RE: Completeness Determination for Design Review at 1190 S. Pacific St. (File: DRB 24-08)

Dear Ms. Benton:

Your application for Design Review for new freestanding signage at the Cannon Beach Library was received on February 16, 2024 and found to be complete on March 4, 2024. The City has 120 days to exhaust all local review, that period ends on Tuesday July 2, 2024. The Design Review Board will review this application as a non-hearing item during its regularly scheduled meeting on Thursday March 21, 2024, you may participate in person or by Zoom.

The materials received with this application include:

- Design Review application form
- Sign permit application with project description and letters of support

Please be aware that the determination of a complete application is not a decision or a guarantee of outcome for the application.

Please feel free to contact my office at (503) 436-8053, or by email at <u>stclair@ci.cannon-beach.or.us</u> if you have questions regarding this application matters.

Sincerely,

Robert St. Clair Planner

Exhibit C-2



Exhibit C-2

A Place for

Cannon Beach is the best place on the Oregon Coast to see Turted Puffins. Puffins and other seabirds nest on Haystack Rock. Just as our homes provide us with safety and shelter, coastal nocks provide seabirds with safe places for nests and protection from land predators, including people.

A Seabird's Year

In April, puffins arrive at Haystack Rock returning to their burr will lay a single egg. If ocean conditions are good and fish ple the puffin pair 100 days to raise a single fluffy chick. While sor comorants and guils renain near shore all year puffins go out to sea, not returning until next spring.

True Marine Animals

UAS

Inder inflact filter Antimitals imagina linking binsugh winner storms at sea. Index and the search and seeping on the ocean index puttings sativates and seeping on the ocean only coming to slands to nest. The chus forchall shaped body of the Puttin is well adout for an equatic life. They use shorts stubby wings by underwater in search of fish and a large bith the slippery meal. These adoptations that make sem great humers as search as the make them clums ad vulnerable on land.

Nesting seabirds are very vulnerable to disturbance Enjoy seabirds from a distance using binoculars or a spotting scope.

1 to HE Stores

- Haystack Rock and other coastal rocks and islands are protected as part of Oregon Islands National Wildlife Refuge and climbing is prohibited
- Fireworks are prohibited on all beaches in Oregon, all year. Explosions, light, and loud noises frighten birds from their nests.
- Keep your dog on leash. A dog's instinct to chase birds can be overwhelming, and potentially deadly for seabirds!

What happens when you disturb a nesting seabird?

Exhibit C-2

Play It Slow



ootting tiny tidepool imals takes time



ined Chiton

crabs, small fish, snails, sea slugs and more.



(elp Crab

Move carefully and you'll avoid falling on the slippery and rocky terrain.

Tidepools Are Alive

A Fragile World

6

Whether soft and squishy or hard and crusty, tidepool creatures are easily damaged by too many curious hands and feet. Learn how to explore tidepools in a way that is safe for both you and the marine plants and animals.

Watch Your Step

Walking on sand and bare rock is the best way to avoid stepping on living creatures. Look closely. What may appear to be bare rocks or dead shells may be living sea creatures such as barnacles and mussels. Avoid walking on algae. It is slippery and animals hide underneath.

Acorn Barnacl

Giant Gre

Explore Gently...Take Only Pictures

Most tidepool creatures, including soft-bodied anemones, will survive if you touch them as carefully as you'd touch your own eye. But some delicate creatures such as tidepool fish and sea slugs are best left untouched. Never pull or pry animals from rocks and always return creatures to the exact spot where you find them. Please avoid moving rocks. If you move seaweed to view animals, please replace it to protect animals from exposure to air and sun.

The tidepool areas at Haystack Rock are designated a Marine Garden, a special protected area in which collecting is prohibited. The Marine Garden allows visitors to enjoy intertidal life, but also protects the fragile tidepool habitat.

